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GOVERNMENT OF THE PUNJAB LAW AND PARLIAMENTARY AFFAIRS DEPARTMENT

NOTIFICATION

01 December 2025

No. Legis:13-06/2025.- The following Ordinance promulgated by Governor of the Punjab is hereby published for general information:

THE PUNJAB REGULATION OF KITE FLYING ORDINANCE 2025

(X OF 2025)

An Ordinance

to provide for regulation of kite flying in Punjab.

It is necessary to provide for regulation of kite flying in Punjab in order to save human life, public and private property and matters connected therewith and ancillary thereto.

Provincial Assembly of the Punjab is not in session and Governor of the Punjab is satisfied that circumstances exist which render it necessary to take immediate action.

In exercise of the powers conferred under clause (1) of Article 128 of the Constitution of the Islamic Republic of Pakistan, Governor of the Punjab is pleased to make and promulgate the following Ordinance:

1. Short title, extent and commencement.— (1) This Ordinance may be cited as the Punjab Regulation of Kite Flying Ordinance 2025.

(2) It extends to whole of the Punjab.

(3) It shall come into force at once.

2. Definitions.— In the Ordinance:

(a) "child" means a person who has not attained the age of eighteen years;

(b) "Government" means the Government of the Punjab;

(c) "guardian" means the guardian as defined in the Guardians and Wards Act, 1890 (VIII of 1890);

(d) "kite flying" means the flying of a kite at any place with metallic wire, nylon cord (tandi) or any other thread coated with sharp maanjha or any other material;

- (e) "Ordinance" means the Punjab Regulation of Kite Flying Ordinance 2025;
- (f) "permissible kite flying" means the permissible kite flying as provided under section 6 of the Ordinance;
- (g) "place" includes a street, road, thoroughfare, park, garden, playground, graveyard, hotel, restaurant, motel, mess, club, house, building, tent, vessel, any roof and open space;
- (h) "prescribed" means prescribed by the rules or regulations made or framed under the Ordinance;
- (i) "regulations" means the regulations framed under the Ordinance;
- (j) "rules" means the rules made under the Ordinance; and
- (k) "sharp maanjha" means a mixture of chemicals and grinded glass or any other injurious and dangerous material, coated on thread for the purpose of kite flying.

3. Offences and punishments.— (1) Subject to section 6, no person shall:

- (a) commit or abet an act of kite flying;
- (b) manufacture, transport by any means, sell or offer for sale a kite; and
- (c) manufacture, transport by any means, store, sell or offer for sale metallic wire, nylon cord (tandi), any other thread coated with sharp maanjha or any other injurious material for the purpose of kite flying.

(2) Whoever contravenes the provision of clause (a) of sub-section (1), shall be punished with imprisonment for a term which may extend to five years, but not less than three years, or with fine of two million rupees, or with both, and in default of payment of fine, offender shall suffer imprisonment for a term of one year.

(3) Whoever contravenes the provisions of clauses (b) or (c) of sub-section (1), shall be punished with imprisonment for a term which may extend to seven years, but not less than five years, or with fine of five million rupees, or with both, and in default of payment of fine, offender shall suffer imprisonment for a term of two years.

(4) Notwithstanding anything contained in the Ordinance, if a child contravenes the provisions of sub-section (1), he shall be tried in accordance with the provisions of the Juvenile Justice System Act, 2018 (XXII of 2018) and shall be punished with fine of fifty thousand rupees for the first offence, and on repetition of same offence, shall be punished with fine of one hundred thousand rupees.

(5) If the child who is punished under sub-section (4), is unable to pay the fine, it shall be recoverable from his parents or guardian, and in case of default of payment of fine by the parents or guardian, as the case may be, it shall be recoverable as arrears of land revenue.

4. Offence to be cognizable and non-bailable.— Notwithstanding anything contained in any other law for the time being in force, an offence under the Ordinance shall be cognizable, non-bailable and triable under the Code of Criminal Procedure, 1898 (V of 1898).

5. Registration.— (1) No manufacturer, trader or seller of permissible kite flying material shall manufacture, trade or sell such material unless he is registered with the concerned Deputy Commissioner or his authorized officer, on payment of such fee and in such manner as may be prescribed.

(2) A manufacturer, trader or seller registered under sub-section (1) shall manufacture, trade or sell such kite, cotton thread and permissible kite flying material as may be prescribed.

(3) A person who contravenes the provisions of sub-sections (1) or (2) shall be punished with imprisonment for a term not exceeding five years but not less than one year or fine not exceeding five hundred thousand rupees but not less than one hundred thousand rupees or both.

6. Permissible kite flying.- (1) The Deputy Commissioner concerned may, subject to such conditions and restrictions as he deems fit to impose, through a notification issued with prior approval of the Government, allow:

- (a) manufacturing or storage of permissible kite flying material for such period and at such places as specified in the notification; and
- (b) kite flying through use of permissible kite flying material and sale of permissible kite flying material for such period and in such areas and places as may be specified in the notification.

Explanation: Nothing in this sub-section shall be construed to allow kite flying with metallic wire, nylon cord (tandi) or a thread coated with sharp maanjha, and manufacturing, storage or sale of any such injurious material for the purpose of kite flying.

(2) Whoever contravenes the provisions of sub-section (1), shall be punished with imprisonment for a term which may extend to five years, but not less than three years or fine of two million rupees or both and in default of payment of fine the offender shall suffer imprisonment for a term of one year.

(3) No motorcycle shall be allowed to be driven in the district in which permission under clause (b) of sub-section (1) is granted, without such safety measures as may be prescribed by the regulations.

7. Registration of kite flying association.- (1) The Deputy Commissioner concerned may register a kite flying association on payment of such fee, in such manner and on such terms and conditions as may be prescribed by the rules.

(2) The kite flying association registered under sub-section (1) shall perform such functions as may be prescribed by the rules.

8. Cancellation of registration.- The Deputy Commissioner concerned may, on his own or on an application by any person, subject to recording reasons in writing, and after affording an opportunity of being heard, cancel the registration of a person or kite flying association registered under sections 5 or 7, in case of contravention of any provision of the Ordinance, rules or regulations.

9. Power of entry, search, seizure and arrest without warrant.- (1) A Police Officer not below the rank of Sub-Inspector, upon information or from his personal knowledge and after such inquiry as he thinks necessary, may:

- (a) arrest without warrant any person committing or suspected to have committed an offence under section 3 or 5 or 6;
- (b) enter and search such place at any time with such assistance as he may require and using such force as may be necessary; and
- (c) seize and take possession of any article reasonably suspected to have been used or intended to be used for the purpose of committing an offence under the Ordinance.

(2) Notwithstanding anything contained in sub-section (1), the Government may also authorize any of its authority or agency to exercise the powers under sub-section (1).

10. Mode of making searches and arrests.- The provisions of the Code of Criminal Procedure, 1898 (V of 1898), except those of section 103, shall *mutatis mutandis*, apply to all searches and arrests in so far as they are not inconsistent with the provisions of the Ordinance.

11. Appeals.- (1) An appeal against the order of the authorized officer under section 5 may, within thirty days of the issuance of such order, be preferred to the Deputy Commissioner concerned.

(2) An appeal against the order of the Deputy Commissioner under the Ordinance may, within thirty days of the issuance of such order, be preferred to the Commissioner concerned.

(3) An appeal against the order of a Magistrate shall lie to the Court of Sessions whose decision thereon shall be final.

12. Reward to whistle-blower.- (1) The Commissioner, on recommendation of the concerned Deputy Commissioner, may sanction reward not exceeding five thousand rupees to whistle-blower providing credible information to the Deputy Commissioner concerned about commission of any offence under the Ordinance.

(2) The whistle-blower shall not be entitled to reward under sub-section (1), if the information provided by him is of no value or Deputy Commissioner concerned already had such information.

Explanation: For the purposes of this section, whistle-blower means a person who, in the public interest, discloses commission of any offence under the Ordinance.

13. Overriding effect.- The Ordinance shall have effect notwithstanding anything contained in any other law for the time being in force.

14. Rules.- The Government may, by a notification in the official Gazette, make rules for the purposes of the Ordinance.

15. Regulations.- The Secretary to the Government, Home Department may, by notification in the official Gazette, frame regulations for the purposes of the Ordinance.

16. Powers to issue guidelines.- The Secretary to the Government, Home Department may, from time to time, issue guidelines for the purposes of the Ordinance.

17. Repeal and saving.- (1) The Punjab Prohibition of Kite Flying Ordinance, 2001 (LIX of 2001) is hereby repealed.

(2) Notwithstanding the repeal under sub section (1), all actions taken under the repealed Ordinance shall be deemed to have been taken under the Ordinance.

STATEMENT OF OBJECTS AND REASONS

The proposed Ordinance, generally, prohibits kite flying in whole of the Punjab but it also empowers the Government to allow permissible kite flying under a regulatory framework at specific places and days. Further, it provides for registration of manufacturers, traders and sellers of permissible kite flying material, as well as, that of kite flying associations. The proposed Ordinance also provides for punishments to deter the people who may act in contravention of the provisions of the Ordinance. It also provides for whistle-blowers in identifying the miscreants involved in violation of the provisions of the Ordinance. Hence this Ordinance.

(SARDAR SALEEM HAIDER KHAN)
GOVERNOR OF THE PUNJAB

Dated: 01/12/2025

(MUHAMMAD ASIF BALAL LODHI)

Secretary
Government of the Punjab
Law and Parliamentary Affairs Department